# Lake County Courthouse, Large Conference Room (Rm 316) Meeting Minutes

**MEMBERS PRESENT**: Steve Rosso, Steve Shapero, Sigurd Jensen, Rick Cothern, Bob Stone, Jerry Parson

STAFF PRESENT: Jacob Feistner, Lita Fonda, Wally Congdon

Steve Rosso called the meeting to order at 7:03pm.

Meeting minutes deferred.

### MILLINER LAKESHORE (7:03 pm)

Jacob Feistner presented the staff report. (See attachments to minutes in the June 2016 meeting file for staff report.) Neither applicant nor agent was present. Jacob noted the closest dock that would be most in danger would be the applicant's own dock. The next closest dock was 104 feet away. Even if he moved it away from his own dock a little bit, he still had plenty of room between the buoy and the neighbor's dock so there wouldn't be potential issues there.

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(Note: no public were present to comment.)

Motion made by Rick Cothern, and seconded by Sigurd Jensen, to support the conclusions of the staff report and to support that this be authorized with the noted changes in findings. Motion carried, all in favor.

#### OTHER BUSINESS (7:25 pm)

Steve R touched on the correspondence from Commissioner Gale Decker. He thought they needed to keep it in mind. Since it was from a single commissioner rather than the commission, he didn't think they needed to act upon it at this time. He hoped they would get something from the Commission as a whole on which to act. This Board worked for the Commission so he thought they needed to have the same priorities set as the Commission wanted. He clarified that DMR indicated the Density Map and Regulations.

Wally commented on the DMR, the Growth Policy and the 2000 census information. He touched on the MACO attorney's comment about amending it and correcting it. He described concerns and actually field-checked some of his observations. [The DMR] was a really good response to wanting development at that time. It just wasn't very well thought out. Steve R and Wally compared notes on various maps and information they'd compared to the DMR, including that from the Department of Revenue. Wally thought there was a purpose behind the 1 per 40 to set buffers back along rivers. He reported that Dave DeGrandpre said they didn't really have a reason for 1 per 40 but just came up with that number. Wally referred to different ratios that appeared in subdivision regulations over time.

For the Board to do this properly if the Commissioners wanted them to change their priorities and look at the DMR right away, they would need support from staff, and [the Board] should answer several questions. Gale had brought up the question of whether the DMR was still needed in his letter. Steve R thought the right way to evaluate that was to update the Growth Policy and see what the result of the update were, to involve the public in the growth policy rewrite and get new numbers and so forth. The DRM came from [the Growth Policy] in the first place as a tool that was needed. What would the new growth policy say about this tool? It was hard to answer this question from Gale without doing the growth policy, and in his order of things, they should make that decision right away before they worked on the growth policy. That was a hard thing to do. They had questions to answer to be responsible to the public before they recommended and they needed to hear from the Commissioners as a board before they changed their priority list. He thought the list was a relatively minor thing since they didn't have staff. He thought it would be important to have an accurate map of the county showing current parcels and parcel sizes compared to the recommended density. Wally said the harder part of the equation was that nothing said parcel size equaled amenities. There were 2-acre and 5-acre conservation parcels and other weird things. They needed knowledge and to work on the Growth Policy sooner rather than later. He was impressed that Gale took the Board seriously and responded.

Jacob said the Commissioners appreciated the time the Board put into this and the letter the Board had sent. They wondered more about the background behind the priority list. If the Commissioners had more background, it would help them understand why the Board created the priority list the way they did and where the Board was coming from. Steve R thought that was a difficult thing for the Board to provide right now. As was written in the memo, the Planning Board took input from the Planning Dept. staff and the County civil attorney and reviewed and discussed projects in need of attention. The staff who recommended some of the priorities were no longer here so it was hard to go back and give detail. They'd started some projects, including Right to Farm, and one reason was to finish was that they'd started. If they set it aside, it would be hard to restart. It was most efficient to get it done now. That was part of what happened with the lakeshore protection regulations. They started and got relatively close. Let them finish it before tackling one of the huge projects that they hadn't even begun. This was the other thing that happened with the priorities. They also got feedback from LaDana that it was important to fix [the Lake Mary Ronan and Swan Sites] zoning districts. He repeated that it seemed moot at tonight's meeting since they hadn't heard from the Commissioners as a Board and they didn't have much staff to support these future projects.

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Steve R described the problem that came up. The location of the anchor wasn't the location of the buoy or the boat. The length of chain, painter and boat came into play. It could drift out 100 feet or so away from shore. This wasn't necessarily objectionable but it was something he thought they should note in the findings. They should acknowledge that the 70-foot location from shore wasn't necessarily the location of the obstacle that needed to be considered as far as navigation and safety went. Jacob thought this was right on as far as the location of the boat. The regulations didn't address the location of the boat so he hadn't addressed that. Steve R said they'd addressed where the anchor was. The buoy would drift away from the spot although it might only be a 10-foot circle. Before someone brought this up to the Board, they should show in the record that they thought about this reality. He thought this should be noted when the regulations were updated.

Jacob said they could identify where the anchor was and the radius that the boat could travel. They could address where the buoy was going to be. Steve R suggested making a statement in the findings similar to what they made last time. In both paragraphs A and B on pg. 5, they could say that they recognize the fact that a drift circle was associated with the buoy and the boat around the anchor location and that the drift circle should be kept small enough that it didn't cause a problem with navigation or safety. Steve R asked if that should be a condition and Jacob thought it probably should. The finding would be that if that was done, it wouldn't interfere.

Steve worded this for A: If the drift circle of the buoy and boat are kept at a reasonable amount, it won't create a significant safety hazard. The wording for B was similar: If the drift circle of the buoy and boat are kept at a reasonable amount, it won't interfere with navigation or recreation. Steve S asked what was reasonable. Others thought it was a little too vague. Steve R thought the anchor line should be a maximum of twice the depth at full pool for this buoy. Jacob relayed a recommendation that he came across that the chain should be the length of the boat. The rope tied to the chain should be 5 times the amount of the depth. That would give 77% for holding strength. Steve R said in that case, the boat would bang against the shore. Jacob added and/or his own dock.

Steve R described that an anchor carried on a boat was designed to dig into the bottom of the lake and that was where you got your anchorage. You needed a mostly horizontal pull on the anchor line to get it to dig in and stay dug in so a long length of anchor line was needed. When you had a buoy, you would use a different kind of anchoring system, where the anchor was way too big for you to pull up onto your boat. If the anchor was sufficient, you didn't need that same amount of anchor line. You could have a shorter distance between the anchor and the buoy. Another option would be the screw that they discussed last time, where you used the ground itself as your anchor by screwing in to the bottom of the lake. This applicant wanted to use a concrete block, which was fine. It was just going to be a big concrete block. You could use an anchor line between the chain, between the anchor and the buoy, that didn't give you the 77%. Then you could have a fairly short distance between the buoy and the boat.

Jerry said you'd still have to anchor if there was much of a boat to keep from hitting his dock. Steve R thought if he had an anchor line between the buoy and the boat so the buoy would move around a 10-foot radius around the anchor, then he'd have 40 feet from that buoy to his dock. If he had a 10-foot line between the bow of the boat and the buoy, and if the boat was less than 30 feet long, he'd be set He thought the Board just needed to recognize that putting the anchor in one spot didn't mean the buoy or the boat would be in that spot.

Steve R checked that there were conditions here but no findings. Jacob replied that the Board's recommendations would help create the conditions. Those would be similar to the conditions done for the buoy that the Board saw last month. Steve R checked that Jacob would have a chance to talk with Eric Milliner so he would be aware of the problem the Board discussed and Eric could make some suggestions, such as a distance he could live with. Jacob said he would talk to him and let him know how the meeting went and what the Board's concern was and find out how he wanted to address this.

(Note: no public were present to comment.)

Motion made by Rick Cothern, and seconded by Sigurd Jensen, to support the conclusions of the staff report and to support that this be authorized with the noted changes in findings. Motion carried, all in favor.

#### OTHER BUSINESS (7:25 pm)

Steve R touched on the correspondence from Commissioner Gale Decker. He thought they needed to keep it in mind. Since it was from a single commissioner rather than the commission, he didn't think they needed to act upon it at this time. He hoped they would get something from the Commission as a whole on which to act. This Board worked for the Commission so he thought they needed to have the same priorities set as the Commission wanted. He clarified that DMR indicated the Density Map and Regulations.

Wally commented on the DMR, the Growth Policy and the 2000 census information. He touched on the MACO attorney's comment about amending it and correcting it. He described concerns and actually field-checked some of his observations. [The DMR] was a really good response to wanting development at that time. It just wasn't very well thought out. Steve R and Wally compared notes on various maps and information they'd compared to the DMR, including that from the Department of Revenue. Wally thought there was a purpose behind the 1 per 40 to set buffers back along rivers. He reported that Dave DeGrandpre said they didn't really have a reason for 1 per 40 but just came up with that number. Wally referred to different ratios that appeared in subdivision regulations over time.

For the Board to do this properly if the Commissioners wanted them to change their priorities and look at the DMR right away, they would need support from staff, and [the Board] should answer several questions. Gale had brought up the question of whether the DMR was still needed in his letter. Steve R thought the right way to evaluate that was to update the Growth Policy and see what the result of the update were, to involve the public in the growth policy rewrite and get new numbers and so forth. The DRM came from [the Growth Policy] in the first place as a tool that was needed. What would the new growth policy say about this tool? It was hard to answer this question from Gale without doing the growth policy, and in his order of things, they should make that decision right away before they worked on the growth policy. That was a hard thing to do. They had questions to answer to be responsible to the public before they recommended and they needed to hear from the Commissioners as a board before they changed their priority list. He thought the list was a relatively minor thing since they didn't have staff. He thought it would be important to have an accurate map of the county showing current parcels and parcel sizes compared to the recommended density. Wally said the harder part of the equation was that nothing said parcel size equaled amenities. There were 2-acre and 5-acre conservation parcels and other weird things. They needed knowledge and to work on the Growth Policy sooner rather than later. He was impressed that Gale took the Board seriously and responded.

Jacob said the Commissioners appreciated the time the Board put into this and the letter the Board had sent. They wondered more about the background behind the priority list. If the Commissioners had more background, it would help them understand why the Board created the priority list the way they did and where the Board was coming from. Steve R thought that was a difficult thing for the Board to provide right now. As was written in the memo, the Planning Board took input from the Planning Dept. staff and the County civil attorney and reviewed and discussed projects in need of attention. The staff who recommended some of the priorities were no longer here so it was hard to go back and give detail. They'd started some projects, including Right to Farm, and one reason was to finish was that they'd started. If they set it aside, it would be hard to restart. It was most efficient to get it done now. That was part of what happened with the lakeshore protection regulations. They started and got relatively close. Let them finish it before tackling one of the huge projects that they hadn't even begun. This was the other thing that happened with the priorities. They also got feedback from LaDana that it was important to fix [the Lake Mary Ronan and Swan Sites] zoning districts. He repeated that it seemed moot at tonight's meeting since they hadn't heard from the Commissioners as a Board and they didn't have much staff to support these future projects.

[Jerry] asked for an estimate of how far the Cadastral program might be out of date. Wally didn't know. He mentioned the planners found improvements and buildings that had been in aerial photographs for 12 years that had never been taxed. Chuck might have an idea. Steve R, Bob and Joel mentioned the time lags they'd noticed at various times. Jacob noted they were talking about change of ownership updates rather than change of boundary lines. It was fairly simple to download the ownership layer from the state to the most up-to-date one and overlay it with the density map. It would show parcel size and density. Steve R hoped the GIS Dept. could do that. It would be a tool they needed when they worked on the DMR, when the Commissioners put it on their list and provided staff.